

AMENDED IN ASSEMBLY MAY 6, 2015

AMENDED IN ASSEMBLY MARCH 26, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 1069

Introduced by Assembly Member Gordon
(Coauthors: Assembly Members Chu, Low, and Mark Stone)
(Coauthors: Senators Beall and Wieckowski)

February 26, 2015

An act to amend ~~Sections 150201 and~~ *Section* 150204 of the Health and Safety Code, relating to pharmaceuticals.

LEGISLATIVE COUNSEL'S DIGEST

AB 1069, as amended, Gordon. Prescription drugs: collection and distribution program.

Existing law authorizes a county to establish a repository and distribution program under which a pharmacy, including a pharmacy that is owned by, or contracts with, the county, may distribute surplus unused medications, as defined, to persons in need of financial assistance to ensure access to necessary pharmaceutical therapies. Existing law requires a county that establishes a depository and redistribution program to develop written procedures for, among other things, establishing eligibility for medically indigent patients who may participate in the program, and ensuring that patients eligible for the program are not charged for any medications provided under the program. Existing law also prohibits the donation of controlled substances to the repository and distribution program. Under existing law, only medication that is donated in unopened, tamper-evident packaging or modified unit dose containers that meet the United States Pharmacopoeia standards, and

that includes lot numbers and expiration dates, is eligible for donation to the program. Existing law authorizes a county-owned pharmacy participating in the program to transfer eligible donated medication to a county-owned pharmacy participating in the program within another adjacent county, as specified. Existing law prohibits medication that does not meet the requirements for donation and distribution from being sold, dispensed, or otherwise transferred to any other entity. Existing law requires medication donated to the repository and distribution program to be maintained in the donated packaging units.

This bill would define “tamper-evident packaging” for purposes of the program. The bill would require a county that establishes a medication repository and donation program to develop written procedures ensuring that manufacturer recalls are handled appropriately for medications with and without lot numbers. The bill would delete the requirement that a donated medication container have a lot number. The bill would authorize a county-owned pharmacy participating in the medication repository and distribution program to transfer eligible donated medication to a participating county-owned pharmacy in any other county, as specified. The bill would authorize medication donated to a medication repository and distribution program to be maintained in new, properly labeled containers. *The bill would prohibit donated medication from being repackaged more than 2 times.* This bill would also make a technical, nonsubstantive change to these provisions.

Vote: majority. Appropriation: no. Fiscal committee: no.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 ~~SECTION 1. Section 150201 of the Health and Safety Code~~
2 ~~is amended to read:~~
3 ~~150201. For purposes of this division:~~
4 ~~(a) “Donor organization” means an entity described in~~
5 ~~subdivision (a) of Section 150202.~~
6 ~~(b) “Eligible entity” means all of the following:~~
7 ~~(1) A licensed pharmacy, as defined in subdivision (a) of Section~~
8 ~~4037 of the Business and Professions Code, that is county owned~~
9 ~~or that contracts with the county pursuant to this division and is~~
10 ~~not on probation with the California State Board of Pharmacy.~~
11 ~~(2) A licensed pharmacy, as defined in subdivision (a) of Section~~
12 ~~4037 of the Business and Professions Code, that is owned and~~

1 ~~operated by a primary care clinic, as defined in Section 1204, that~~
2 ~~is licensed by the State Department of Public Health and is not on~~
3 ~~probation with the California State Board of Pharmacy.~~

4 ~~(3) A primary care clinic, as defined in Section 1204, that is~~
5 ~~licensed by the State Department of Public Health and licensed to~~
6 ~~administer and dispense drugs pursuant to subparagraph (A) of~~
7 ~~paragraph (1) of subdivision (a) of Section 4180 of the Business~~
8 ~~and Professions Code and is not on probation with the California~~
9 ~~State Board of Pharmacy.~~

10 ~~(e) “Medication” or “medications” means a dangerous drug, as~~
11 ~~defined in Section 4022 of the Business and Professions Code.~~

12 ~~(d) “Participating entity” means an eligible entity that has~~
13 ~~received written or electronic documentation from the county~~
14 ~~health department pursuant to paragraph (3) of subdivision (a) of~~
15 ~~Section 150204 and that operates a repository and distribution~~
16 ~~program pursuant to this division.~~

17 ~~(e) “Tamper-evident packaging” means an immediate, outer,~~
18 ~~or secondary container that is sealed by an organization eligible~~
19 ~~to donate medication pursuant to this division and that has a seal~~
20 ~~that must be broken in order to gain access to the container’s~~
21 ~~medication.~~

22 ~~SEC. 2.~~

23 ~~SECTION 1.~~ Section 150204 of the Health and Safety Code is
24 amended to read:

25 150204. (a) (1) A county may establish, by an action of the
26 county board of supervisors or by an action of the public health
27 officer of the county, as directed by the county board of
28 supervisors, a repository and distribution program for purposes of
29 this division. The county shall advise the California State Board
30 of Pharmacy within 30 days from the date it establishes a repository
31 and distribution program.

32 (2) Only an eligible entity, pursuant to Section 150201, may
33 participate in this program to dispense medication donated to the
34 drug repository and distribution program.

35 (3) An eligible entity that seeks to participate in the program
36 shall inform the county health department and the California State
37 Board of Pharmacy in writing of its intent to participate in the
38 program. An eligible entity may not participate in the program
39 until it has received written or electronic documentation from the

1 county health department confirming that the department has
2 received its notice of intent.

3 (4) (A) A participating entity shall disclose to the county health
4 department on a quarterly basis the name and location of the source
5 of all donated medication it receives.

6 (B) A participating primary care clinic, as described in Section
7 150201, shall disclose to the county health department the name
8 of the licensed physician who shall be accountable to the California
9 State Board of Pharmacy for the clinic's program operations
10 pursuant to this division. This physician shall be the professional
11 director, as defined in subdivision (c) of Section 4182 of the
12 Business and Professions Code.

13 (C) The county board of supervisors or public health officer of
14 the county shall, upon request, make available to the California
15 State Board of Pharmacy the information in this division.

16 (5) The county board of supervisors, the public health officer
17 of the county, and the California State Board of Pharmacy may
18 prohibit an eligible or participating entity from participating in the
19 program if the entity does not comply with the provisions of the
20 program, pursuant to this division. If the county board of
21 supervisors, the public health officer of the county, or the California
22 State Board of Pharmacy prohibits an eligible or participating
23 entity from participating in the program, it shall provide written
24 notice to the prohibited entity within 15 days of making this
25 determination. The county board of supervisors, the public health
26 officer of the county, and the California State Board of Pharmacy
27 shall ensure that this notice also is provided to one another.

28 (b) A county that elects to establish a repository and distribution
29 program pursuant to this division shall establish written procedures
30 for, at a minimum, all of the following:

31 (1) Establishing eligibility for medically indigent patients who
32 may participate in the program.

33 (2) Ensuring that patients eligible for the program shall not be
34 charged for any medications provided under the program.

35 (3) Developing a formulary of medications appropriate for the
36 repository and distribution program.

37 (4) Ensuring proper safety and management of any medications
38 collected by and maintained under the authority of a participating
39 entity.

1 (5) Ensuring the privacy of individuals for whom the medication
2 was originally prescribed.

3 ~~(6) Ensuring manufacturer recalls are handled appropriately for~~
4 ~~medications with and without lot numbers.~~

5 (c) Any medication donated to the repository and distribution
6 program shall comply with the requirements specified in this
7 division. Medication donated to the repository and distribution
8 program shall meet all of the following criteria:

9 (1) The medication shall not be a controlled substance.

10 (2) The medication shall not have been adulterated, misbranded,
11 or stored under conditions contrary to standards set by the United
12 States Pharmacopoeia (USP) or the product manufacturer.

13 (3) The medication shall not have been in the possession of a
14 patient or any individual member of the public, and in the case of
15 medications donated by a health or care facility, as described in
16 Section 150202, shall have been under the control of a staff
17 member of the health or care facility who is licensed in California
18 as a health care professional or has completed, at a minimum, the
19 training requirements specified in Section 1569.69.

20 (d) (1) Only medication that is donated in unopened,
21 tamper-evident packaging or modified unit dose containers that
22 meet USP standards is eligible for donation to the repository and
23 distribution program, provided *lot numbers and* expiration dates
24 are affixed. Medication donated in opened containers shall not be
25 dispensed by the repository and distribution program, and once
26 identified, shall be quarantined immediately and handled and
27 disposed of in accordance with the Medical Waste Management
28 Act (Part 14 (commencing with Section 117600) of Division 104).

29 (2) (A) A medication that is the subject of a United States Food
30 and Drug Administration managed risk evaluation and mitigation
31 strategy pursuant to Section 355-1 of Title 21 of the United States
32 Code shall not be donated if this inventory transfer is prohibited
33 by that strategy, or if the inventory transfer requires prior
34 authorization from the manufacturer of the medication.

35 (B) A medication that is the subject of a United States Food and
36 Drug Administration managed risk evaluation and mitigation
37 strategy pursuant to Section 355-1 of Title 21 of the United States
38 Code, the donation of which is not prohibited pursuant to
39 subparagraph (A), shall be managed and dispensed according to
40 the requirements of that strategy.

1 (e) A pharmacist or physician at a participating entity shall use
2 his or her professional judgment in determining whether donated
3 medication meets the standards of this division before accepting
4 or dispensing any medication under the repository and distribution
5 program.

6 (f) A pharmacist or physician shall adhere to standard pharmacy
7 practices, as required by state and federal law, when dispensing
8 all medications.

9 (g) Medication that is donated to the repository and distribution
10 program shall be handled in the following ways:

11 (1) Dispensed to an eligible patient.

12 (2) Destroyed.

13 (3) Returned to a reverse distributor or licensed waste hauler.

14 (4) (A) Transferred to another participating entity within the
15 county to be dispensed to eligible patients pursuant to this division.
16 Notwithstanding this paragraph, a participating county-owned
17 pharmacy may transfer eligible donated medication to a
18 participating county-owned pharmacy within another county that
19 has adopted a program pursuant to this division, if the pharmacies
20 transferring the medication have a written agreement between the
21 entities that outlines protocols and procedures for safe and
22 appropriate drug transfer that are consistent with this division.

23 (B) Medication donated under this division shall not be
24 transferred by any participating entity more than once, and after
25 it has been transferred, shall be dispensed to an eligible patient,
26 destroyed, or returned to a reverse distributor or licensed waste
27 hauler.

28 (C) Medication transferred pursuant to this paragraph shall be
29 transferred with documentation that identifies the drug name,
30 strength, and quantity of the medication, and the donation facility
31 from where the medication originated shall be identified on
32 medication packaging or in accompanying documentation. The
33 document shall include a statement that the medication may not
34 be transferred to another participating entity and must be handled
35 pursuant to subparagraph (B). A copy of this document shall be
36 kept by the participating entity transferring the medication and the
37 participating entity receiving the medication.

38 (h) Medication that is donated to the repository and distribution
39 program that does not meet the requirements of this division shall
40 not be distributed or transferred under this program and shall be

1 either destroyed or returned to a reverse distributor. Donated
2 medication that does not meet the requirements of this division
3 shall not be sold, dispensed, or otherwise transferred to any other
4 entity.

5 (i) Medication donated to the repository and distribution program
6 shall be maintained in the donated packaging units or new, properly
7 labeled containers until dispensed to an eligible patient under this
8 program, who presents a valid prescription. When dispensed to an
9 eligible patient under this program, the medication shall be in a
10 new and properly labeled container, specific to the eligible patient
11 and ensuring the privacy of the individuals for whom the
12 medication was initially dispensed. Expired medication shall not
13 be dispensed. *Donated medication shall not be repackaged more*
14 *than two times. Nothing in this section requires donated medication*
15 *to be repackaged two times.*

16 (j) Medication donated to the repository and distribution program
17 shall be segregated from the participating entity's other drug stock
18 by physical means, for purposes including, but not limited to,
19 inventory, accounting, and inspection.

20 (k) A participating entity shall keep complete records of the
21 acquisition and disposition of medication donated to, and
22 transferred, dispensed, and destroyed under, the repository and
23 distribution program. These records shall be kept separate from
24 the participating entity's other acquisition and disposition records
25 and shall conform to the Pharmacy Law (Chapter 9 (commencing
26 with Section 4000) of Division 2 of the Business and Professions
27 Code), including being readily retrievable.

28 (l) Local and county protocols established pursuant to this
29 division shall conform to the Pharmacy Law regarding packaging,
30 transporting, storing, and dispensing all medications.

31 (m) County protocols established for packaging, transporting,
32 storing, and dispensing medications that require refrigeration,
33 including, but not limited to, any biological product as defined in
34 Section 351 of the Public Health Service Act (42 U.S.C. Sec. 262),
35 an intravenously injected drug, or an infused drug, shall include
36 specific procedures to ensure that these medications are packaged,
37 transported, stored, and dispensed at appropriate temperatures and
38 in accordance with USP standards and the Pharmacy Law.

39 (n) Notwithstanding any other provision of law, a participating
40 entity shall follow the same procedural drug pedigree requirements

- 1 for donated drugs as it would follow for drugs purchased from a
- 2 wholesaler or directly from a drug manufacturer.

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